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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

CALIFORNIA DEPARTMENT OF TOXIC  
SUBSTANCES CONTROL,

Plaintiff,

v.

NO. CIV. S-02-2389 LKK/DAD

PAYLESS CLEANERS; COLLEGE  
CLEANERS; HEIDINGER CLEANERS;  
NORGE VILLAGE CLEANERS; CAVA,  
INC., a California corporation;  
LOBDELL CLEANERS; CITY OF CHICO;  
NORVILLE R. WEISS; JANET L. WEISS;  
PAUL A. TULLIUS; VICTORIA TULLIUS;  
ROBERT H. HEIDINGER; INEZ N.  
HEIDINGER; 5TH AND IVY, a general  
partnership; RICHARD C. PETERS and  
RAMONA W. PETERS, individually and  
as Trustees of the Peters Family  
Trust; BETTY M. ROLLAG; RANDALL  
ROLLAG; and TAMI ROLLAG,

O R D E R

Defendants.

\_\_\_\_\_  
AND RELATED COUNTER-CLAIMS.  
\_\_\_\_\_

This case is a cost recovery action initiated by the  
California Department of Toxic Control Substances ("DTSC")

1 against various individuals and entities allegedly responsible  
2 for the release of hazardous substances discharged in the course  
3 of operating a dry cleaning business. The Peters, one of the  
4 original defendants in this action, filed suit against various  
5 third-party defendants, including Borg-Warner Corporation. On  
6 August 3, 2007, the court granted a motion to dismiss filed by  
7 Burns International Services Corporation ("Burns"), who claimed  
8 that they were improperly served as Borg-Warner Corporation due  
9 to a confusion in the corporate histories of the companies.  
10 Pending before the court is a motion for reconsideration filed  
11 by DTSC, who was not a party to the Peters' motion to dismiss  
12 but who claims that the factual and legal conclusions set forth  
13 in the court's order will potentially hamper the factual  
14 development of the history of the Borg-Warner entities in other  
15 forums. For the reasons set forth below, the motion for  
16 reconsideration is, somewhat reluctantly, granted.

17 **I. Procedural History**

18 On August 3, 2007, the court granted a motion to dismiss  
19 filed by Burns. Specifically, the court found that the Peters  
20 had not sufficiently demonstrated that the entity it served,  
21 Burns, was the Borg-Warner Corporation alleged in the complaint  
22 to have operated the Norge Division that manufactured dry  
23 cleaning machinery in the 1960s.

24 The rationale behind the court's ruling was that, based on  
25 the evidence submitted, there appeared to be two Borg-Warner  
26 Corporations, in existence at two different times, but only one

1 of which was the Borg-Warner Corporation alleged in the  
2 complaint to have operated Norge Division in the 1960s.  
3 Accordingly, the court held that "[b]ased on the evidence  
4 submitted, [] it is clear that Burns is not a successor-in-  
5 interest to the Borg-Warner Corporation that operated the Norge  
6 Division."<sup>1</sup> Order at 2:18-20.

7 The picture of the corporate histories described by Burns,  
8 and subsequently adopted by the court, was as follows. First,  
9 the Borg-Warner Corporation that operated Norge Division in the  
10 1960s ceased to exist in 1987, when it merged into BW-  
11 Transmissions & Engine Components Corporation, with BW-  
12 Transmissions & Engine Components Corporation as the surviving  
13 entity. That surviving entity is now known as BorgWarner Morse  
14 Tec Inc. and, according to the court's August 3, 2007 order, was  
15 the party that the Peters should have served.

16 Second, the court found that the party that the Peters  
17 actually served, Burns, also had a Borg-Warner Corporation in  
18 its corporate family tree, but that this was not the Borg-Warner

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19 <sup>1</sup> While it should be apparent that, read as a whole, the  
20 court's findings and conclusions were limited to the record before  
21 it, portions of the court's order could be quoted out of context  
22 as conclusively resolving the relationship between Burns and the  
23 Borg-Warner Corporation that operated Norge Division. E.g., Order  
24 at 2:24-26 ("Here, Burns is not bound by a continuous chain to the  
25 Borg Warner Corporation that operated Norge Division."); Id. at  
26 2:26-3:4 ("While Burns was also once named 'Borg Warner  
Corporation,' its corporate chain of existence is wholly separate  
from the chain containing the Borg Warner Corporation alleged in  
the complaint to have operated Norge Division."); Id. at 5:13-15  
("In short, Burns is not a successor-in-interest to the Borg-Warner  
Corporation that operated Norge Division, and is therefore not a  
proper party to this action.").

1 Corporation which controlled Norge Division in the 1960s.  
2 Rather, the court observed, based on the record before it, that  
3 Burns' corporate existence did not even begin until February  
4 1987, which was 17 years after the facts alleged in the  
5 complaint. At that time, the corporation was known as AV  
6 Holdings Corporation,<sup>2</sup> which underwent a series of name changes,  
7 including a change to Borg-Warner Holdings Corporation in May  
8 1987, Borg-Warner Corporation in 1988, Borg-Warner Security  
9 Corporation in 1993, and finally, Burns International Services  
10 Corporation in 1999. The picture of the corporate histories  
11 painted by Burns was supported by, inter alia, certificates of  
12 incorporation provided to the court.

13 Now, DTSC has filed a motion for reconsideration of the  
14 court's August 3, 2007 order on the basis that the factual  
15 record before the court was incomplete and one-sided. DTSC does  
16 not seek that the court reverse its dismissal of Burns from this  
17 action; DTSC maintains that the court's dismissal of Burns was  
18 proper because the Peters had not met their burden of showing  
19 that they had effected service on the successor to the Borg-  
20 Warner Corporation that operated Norge Division.

21 Rather, DTSC only requests that the court retract its  
22 factual and legal conclusions pertaining to the corporate  
23 histories of the Borg-Warner entities. DTSC states that it "has  
24 an interest in ensuring that the record that emerges from this

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26 <sup>2</sup> This was erroneously referred to earlier as "AV Hastings  
Corporation" in the court's August 3, 2007 order.

1 case is clear and accurate and does not unduly complicate  
2 litigation in other courts," Mot. at 3, as "DTSC anticipates  
3 that it may be involved in future CERCLA litigation regarding  
4 those other Norge drycleaners," Mot. at 4. The Peters have  
5 joined in DTSC's motion.<sup>3</sup>

## 6 II. Standard

7 DTSC and the Peters' motion for reconsideration is brought  
8 pursuant to Federal Rule of Civil Procedure 54(b). Pursuant to  
9 that rule, "a district court can modify an interlocutory order  
10 at any time before entry of a final judgment." Credit Suisse  
11 First Boston Corp. v. Grunwald, 400 F.3d 1119, 1124 (9th Cir.  
12 2005) ("[W]e have long recognized the well-established rule that  
13 a district court judge always has power to modify or to overturn  
14 an interlocutory order or decision while it remains  
15 interlocutory.").

16 Reconsideration is generally appropriate where (1) a party  
17 presents the court with newly discovered evidence, (2) the court  
18 committed clear error or the initial decision was manifestly  
19 unjust, or (3) there has been an intervening change in  
20 controlling law.<sup>4</sup> See Sch. Dist. No. 1J, Multnomah County,

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21  
22 <sup>3</sup> The Peters have not requested that the court reverse the  
23 dismissal of the Burns. Accordingly, they only request the same  
24 relief desired by DTSC, i.e., the removal of the court's factual  
and legal conclusions concerning the corporate histories of the  
Borg-Warner entities.

25 <sup>4</sup> While this standard has been applied most often in the  
26 context of Rule 59(e) and Rule 60(b) motions, it also provides  
guidance to Rule 54(b) motions. See Doctor John's, Inc. v. city  
of Sioux City, IA, 456 F. Supp. 2d 1074, 1076 (N.D. Iowa 2006)

1 Oregon v. AC&S, Inc., 5 F.3d 1255, 1263 (9th Cir. 1993); see  
2 also Nunes v. Ashcroft, 375 F.3d 805, 807 (9th Cir. 2003).  
3 Nevertheless, because a previous decision constitutes the law of  
4 the case, a court should generally not upset one of its previous  
5 decisions absent a showing that it either represented clear  
6 error or would work a manifest injustice. Christianson v. Colt  
7 Indus. Operating Corp., 486 U.S. 800, 817 (1988). As will  
8 become apparent, while the original order contained over-broad  
9 language, it is not clear that manifest injustice will follow.  
10 Nevertheless, preventing future confusion probably justifies the  
11 court's order.

### 12 **III. Analysis**

#### 13 **A. Propriety of Motion**

14 As an initial matter, Burns argues that DTSC and the Peters  
15 have failed to demonstrate why they did not show the facts and  
16 circumstances that purport to justify reconsideration "at the  
17 time of the prior motion." L.R. 78-230(k). Pointedly, Burns  
18 argues that the evidence attached to the motion for  
19 reconsideration (e.g., newspaper articles) was publicly  
20 available at the time of the motion to dismiss. Furthermore,  
21 Burns points out that DTSC could have contributed to the record  
22 at that point in time but elected not to do so.

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25 ("While the standards for reconsideration of interlocutory orders  
26 may be less 'exacting' than the standards for reconsideration of  
final orders under Rules 59(e) and 60(b), . . . the court should  
'look to the kinds of consideration under those rules for  
guidance.')

1       As this court recently observed in Lyons v. Baughman, there  
2 may be occasions on which evidence that could have been obtained  
3 at the time of an earlier motion may nevertheless be considered  
4 in a motion for reconsideration. See Lyons v. Baughman, 2007 WL  
5 1378022, \*3 (E.D. Cal. 2007) ("While this evidence could have  
6 been obtained in the first instance, and the present motion  
7 denied on those grounds, the court finds that the interests of  
8 justice would be better served by resolving the motion on the  
9 merits."). In Lyons, the court considered "new" evidence that  
10 could have been uncovered earlier with due diligence; it did so  
11 because the plaintiff, an inmate, had obtained counsel after the  
12 initial motion, and it would be self-defeating to appoint  
13 counsel but then deny plaintiff the benefit of that  
14 representation.

15       Here, if the only interests adversely implicated by the  
16 court's August 3, 2007 order were those of the Peters, the new  
17 evidence presented by the motion for reconsideration might well  
18 and properly be disregarded. But that is not the case. As DTSC  
19 contends, the court's August 3, 2007 order may be misconstrued  
20 by future courts (or, perhaps more likely, quoted out of context  
21 by an attorney) as a definitive resolution of the liabilities of  
22 Borg-Warner entities and therefore injure the interests of  
23 future plaintiffs. In addition, future courts will not know  
24 what was in the record before this court when it resolved the  
25 motion; indeed, they may presume that because the posture was a  
26 motion to dismiss, no evidence exists to support even a prima

1 facie case for Burns' liability. While DTSC could have elected  
2 to contribute to the record during the pendency of Burns'  
3 motion, it is fair to note that they were not the party  
4 obligated to oppose it.

5 Accordingly, the court finds that, as in Lyons, the  
6 interests of justice would be better served by resolving the  
7 motion on the merits. Nevertheless, the court must emphasize  
8 that it is only because of the court's overriding concern for  
9 prejudice to future litigants, which is unique to the facts of  
10 this case, that it is willing to disrupt the substantial weight  
11 typically afforded to the finality of court orders.

#### 12 **B. New Evidence<sup>5</sup>**

13 In short, DTSC argues that although Burns believes that  
14 there are two separate corporate chains for purposes of  
15 liability, there is, in fact, only one complex, interrelated  
16 chain. As explained below, DTSC claims that (1) Burns is a  
17 direct descendent of the Borg-Warner Corporation that operated  
18 Norge Division, and (2) BorgWarner Morse Tec Inc. (the party  
19 identified by the court in its August 3, 2007 order as the  
20 entity that the Peters should have served) was itself spun off  
21 from the company that is now called Burns. DTSC bases these

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23 <sup>5</sup> Even without the aid of new evidence, the court would have  
24 no objection to granting the limited relief requested by DTSC: that  
25 is, the court now clarifies that its August 3, 2007 order was not  
26 intended to definitively resolve the liabilities of the Borg-Warner  
entities. Rather, it was necessarily based on the limited factual  
record presented by the parties to Burns' motion to dismiss, and  
should not be construed as once and for all absolving the liability  
of any entity.



1 assertions on information obtained through publicly available  
2 sources, such as newspaper articles reporting on various  
3 corporate events that occurred in the companies' histories.

4 First, DTSC claims that Burns is a descendent of the Borg-  
5 Warner Corporation that operated Norge Division because AV  
6 Holdings Corporation, which Burns claims as its own corporate  
7 ancestor, also owned that same Borg-Warner Corporation.  
8 Sometime in the middle of 1987, the Borg-Warner Corporation that  
9 operated Norge Division was purchased by Merrill Lynch Capital  
10 Partners for \$4.23 billion in a leveraged buyout. To do so,  
11 Merrill Lynch formed AV Holdings Corporation and its subsidiary,  
12 AV Acquiring Corporation, so that Borg-Warner Corporation would  
13 in turn be a wholly owned subsidiary of AV Acquiring  
14 Corporation. In other words, DTSC argues that Burns (in its  
15 previous incarnation, as AV Holdings Corporation) at one time  
16 owned the Borg-Warner Corporation that operated Norge Division  
17 as a subsidiary.

18 Burns responds, as an initial matter, that a parent is not  
19 generally responsible for the acts of its subsidiaries. See,  
20 e.g., United States v. Bestfoods, 524 U.S. 51, 61 (1998).  
21 Furthermore, Burns argues that it is undisputed that on the last  
22 day of 1987, the Borg-Warner Corporation that operated Norge  
23 Division was merged into BW-Transmissions & Engine Components  
24 Corporation, now known as BorgWarner Morse Tec Inc. Upon  
25 merger, "all debts, liabilities and duties of the respective  
26 constituent corporations shall thenceforth attach to said

1 surviving or resulting corporation." Del. Code § 259(a). DTSC  
2 does not dispute that BorgWarner Morse Tec Inc. directly  
3 descended from the Borg-Warner Corporation that operated Norge  
4 Division and that BorgWarner Morse Tec Inc. inherited Borg-  
5 Warner Corporation's liability.<sup>6</sup>

6 Rather, DTSC maintains that both BorgWarner Morse Tec Inc.  
7 and Burns are liable. DTSC argues that the merger did not  
8 necessarily absolve the remaining corporate entities (that is,  
9 those other than what is now BorgWarner Morse Tec Inc.) of  
10 liability, and that there are exceptions to the legal firewall  
11 that generally exists between corporate parents and  
12 subsidiaries. For example, DTSC argue that there are various  
13 legal theories, such as veil piercing, mere continuation, and  
14 express/implied assumption of liability, under which Burns might  
15 have succeeded to the CERCLA liability of the Borg-Warner  
16 Corporation that operated Norge Division. Clearly, the court's  
17 August 3, 2007 order, which granted a motion to dismiss, did not  
18 address, let alone resolve, any of these alternate theories of  
19 liability.

20 Second, DTSC maintains that BorgWarner Morse Tec Inc. was  
21 itself directly spun off from the company that is now known as  
22 Burns. In 1993, Borg-Warner Corporation (the second Borg-

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23  
24 <sup>6</sup> It is unclear whether DTSC believes that BorgWarner Morse  
25 Tec Inc. should be liable because of the 1987 merger or because of  
26 liability derivatively inherited from Burns. DTSC Reply at 10  
("BorgWarner Morse Tec Inc. is also a successor to the Borg-Warner  
Corporation that operated the Norge Division, since BorgWarner  
Morse Tec. Inc. was itself spun off from Burns in 1993").

1 Warner, previously known as AV Holdings Corporation and as Borg-  
2 Warner Holdings Corporation) split its two major units --  
3 automotive and security services -- into two separate companies.  
4 Borg-Warner Corporation first changed its name to Borg-Warner  
5 Security Corporation (now known as Burns), and then, eight days  
6 later, spun off Borg-Warner Automotive, Inc. as a subsidiary.  
7 BorgWarner Morse Tec Inc. is, in turn, a subsidiary of Borg-  
8 Warner Automotive, Inc. In other words, DTSC argues that Burns  
9 was a parent to an entity (Borg-Warner Automotive, Inc.) that  
10 was a parent of BorgWarner Morse Tec Inc. -- the one party  
11 (although perhaps not the only party) that both sides agree  
12 succeeded to the CERCLA liability of the Borg-Warner Corporation  
13 that operated Norge Division.

14 Burns responds that it, as well as AV Holdings Corporation,  
15 always remained legal entities separate from their subsidiaries  
16 (including the Borg-Warner Corporation that operated Norge  
17 Division, Borg-Warner Automotive, Inc., and BorgWarner Morse Tec  
18 Inc.). As noted above, the court's August 3, 2007 order did not  
19 address any legal theory that might make a parent corporation  
20 liable for the acts of its subsidiary. Accordingly, Burns may  
21 or may not be responsible for the CERCLA liability of BorgWarner  
22 Morse Tec Inc. This court has not been presented with nor asked  
23 to adjudicate any particular theory of liability.<sup>7</sup>

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25 <sup>7</sup> It should also go without saying that the court's present  
26 order, like its previous order, is based upon a limited factual  
record, and to the extent that the court's recitation of the  
Byzantine corporate structures of the Borg-Warner entities is

1 **IV. Conclusion**

2 As set forth above, DTSC's motion for reconsideration is  
3 GRANTED. The court's August 3, 2007 order is VACATED to the  
4 extent it is inconsistent with the present order. Because no  
5 party has requested that the court reverse its dismissal of  
6 Burns, however, that portion of the court's order, and the  
7 removal of entry of default, stand.

8 IT IS SO ORDERED.

9 DATED: September 13, 2007.

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12 LAWRENCE K. KARLTON  
13 SENIOR JUDGE  
14 UNITED STATES DISTRICT COURT  
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inaccurate, this order should not be binding on any future court.